

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

DIANA FREDIANI,

Plaintiff,

v.

JO ANNE B. BARNHART,
Commissioner of
Social Security,

Defendant.

No. C 05-4152 CW

ORDER DENYING
PLAINTIFF'S
MOTION FOR
SUMMARY JUDGMENT
OR REMAND AND
GRANTING
DEFENDANT'S
CROSS-MOTION FOR
SUMMARY JUDGMENT

Plaintiff Diana Frediani moves for summary judgment or, in the alternative, for remand. (Docket No. 6.) Defendant Jo Anne Barnhart, in her capacity as Commissioner of the Social Security Administration (Commissioner), opposes the motion and cross-moves for summary judgment. (Docket No. 8.) Having considered all of the papers filed by the parties, the Court denies Plaintiff's motion for summary judgment or remand and grants Defendant's cross-motion.

BACKGROUND

I. Procedural History

On April 1, 2003, Plaintiff filed an application for disability insurance benefits under Title II and for supplemental security income benefits under Title XVI of the Social Security Act, claiming a disability onset date of September 1, 2001.

1 (Administrative Record (AR) at 57-59, 303.)¹ She claimed an
2 inability to work because of severe pain in her left knee. (AR
3 64.) On August 27, 2003, Plaintiff's claim was denied and she
4 moved for reconsideration. (AR 29, 32.) On October 8, 2003, the
5 motion for reconsideration was denied. (AR 34-38.) On November 4,
6 2003, Plaintiff filed a request for a hearing before an
7 administrative law judge (ALJ). (AR 39.)

8 On June 3, 2004, a hearing was held before an ALJ. (AR 294.)
9 Plaintiff, who was not represented by counsel, testified at the
10 hearing. (AR 296-297.)

11 On November 26, 2004, the ALJ issued an opinion finding that
12 Plaintiff was not disabled within the meaning of the Social
13 Security Act. (AR 17.) Plaintiff's request for administrative
14 review by the Appeals Council was denied. (AR 6.) Plaintiff then
15 initiated the instant action for judicial review under 42 U.S.C.
16 §§ 405(g), seeking an award of benefits, or in the alternative,
17 remand to the Commissioner for further proceedings.

18 II. Factual History

19 A. Work Experience

20 Plaintiff was born on June 8, 1938, in San Francisco,
21 California. (AR 300.) She received an Associate of Arts Degree in
22 1959 and later received training in computers, note taking, and
23 other skills required for the performance of clerical work. (AR
24 301.) Plaintiff worked as an office assistant or technician from

25
26 ¹Although Plaintiff applied for benefits under Title II and
27 XVI, apparently she is already receiving benefits under Title XVI.
28 See AR 306. Therefore, only disability benefits under Title II are
at issue here.

1 1981 to 2001, when she retired.² As an office assistant and
2 technician, Plaintiff operated a computer, worked in customer
3 service, performed radio dispatch, wrote reports, filled out forms,
4 filed, and worked in a stockroom and a mailroom. (AR 76-78.)
5 Plaintiff subsequently worked five hours a week for about two weeks
6 as an accounts receivable clerk from September to October, 2002,
7 before being laid off. (AR 79; 302.)

8 B. Medical History

9 Plaintiff claims disability based on an injury sustained while
10 at work in June, 1992 when she tripped over a cord at her desk and
11 twisted her knee. (AR 103.) In June, 1992, she was referred to
12 physical therapy by Dr. Aldis Baltins, M.D., an orthopedist. (AR
13 102.) In July, 1992, Plaintiff was examined by Dr. Gerald King,
14 M.D., an orthopedist, who diagnosed a left knee injury, probably
15 related to a medial meniscal tear. (AR 103.) In July, 1992,
16 Plaintiff underwent arthroscopic surgery of the left knee where
17 abrasion osteoplasty was performed. (AR 111.) In November, 1992,
18 Dr. Baltins observed that Plaintiff was making slow progress with
19 her left knee after the surgery. (AR 105.)

20 In December, 1992, Dr. Gilbert J. Kucera, M.D., an
21 orthopedist, examined Plaintiff in the capacity of an Agreed
22 Medical Examiner for the State Compensation Insurance Fund. (AR
23 143.) Dr. Kucera reported that Plaintiff's left knee injury
24 precluded her from prolonged standing and very heavy lifting. (AR

25
26 ²Plaintiff stated that the office assistant and office
27 technician jobs involved identical job duties. Her job title
28 changed in 1994, but her duties remained the same.

1 141.)

2 On October 19, 1993, Plaintiff underwent a second arthroscopic
3 surgery on the left knee for internal derangement.³ (AR 152.)

4 In May, 1994, Dr. James Damon, M.D., an orthopedist,
5 concluded, in a Qualified Medical Examination for the State
6 Compensation Insurance Fund, that Plaintiff should be precluded
7 from repetitive kneeling or squatting and prolonged standing or
8 walking. (AR 125.) He also advised that Plaintiff could not work
9 in a position that required her to perform any heavy lifting.
10 (Id.)

11 In July, 1994, Plaintiff was examined by Dr. Steven Smith,
12 M.D., an orthopedist. (AR 146.) Plaintiff reported increased
13 swelling and pain in her left knee. (Id.) Two weeks later,
14 Plaintiff reported improvement after starting on a non-steroidal
15 anti-inflammatory treatment. (AR 147.)

16 In July, 1994, Dr. Kucera performed an Agreed Medical Legal
17 Evaluation Reexamination for the State Compensation Insurance Fund
18 and found that Plaintiff had crepitus⁴ and chronic degenerative
19 changes in her left knee. (AR 129; 132.) Dr. Kucera reported that
20 Plaintiff's disability precluded her from prolonged standing and
21 very heavy lifting and that Plaintiff will "eventually require a
22 total knee replacement within a few years." (AR 133.)

23
24 ³Derangement means "a disturbance of the regular order or
arrangement." Stedman's Medical Dictionary (478) (27th Ed. 2000).

25
26 ⁴Crepitus is a condition of "noise or vibration produced by
rubbing bone or irregular degenerated cartilage surfaces together
27 as in arthritis and other conditions." Stedman's Medical
Dictionary 424 (27th ed. 2000).

1 In June, 1997, Plaintiff reported to Dr. Smith that she had
2 left knee pain but no swelling, locking, or giving way. (AR 144.)
3 X-rays were unchanged from 1994 and Dr. Smith advised continuation
4 of anti-inflammatory medication, as needed, conservative management
5 and home exercise treatment. (Id.)

6 In December, 1998, Plaintiff received authorization for a knee
7 brace and a disabled placard from her family physician. (AR 198.)

8 In March, 1999, Humboldt Orthopedic Associates reviewed x-rays
9 taken over the previous six years and noted progressive narrowing
10 and enlargement of a spur at the medial joint margin of the left
11 knee. (AR 166.) Plaintiff was advised to use a cane for long
12 walks. (AR 167.)

13 In March, 2000, Humboldt Orthopedic Associates reported that
14 Plaintiff had moderate left knee medial compartment arthritis but
15 was able to do office work activities. (AR 164.)

16 In December, 2001, an x-ray showed degenerative changes in
17 Plaintiff's left knee. (AR 225.)

18 In 2001 and 2002, Plaintiff visited Dr. Laurence Alavezos,
19 M.D., for her knee arthritis and pain. In September, 2001, Dr.
20 Alavezos gave Plaintiff Celebrex⁵ for her arthritis. (AR 197.) In
21 July, 2002, Dr. Alavezos observed continued crepitus in Plaintiff's
22 left knee. (AR 185.) Dr. Alavesos advised Plaintiff that she
23 might need a prosthesis and suggested she would benefit from a
24 cortisone shot. (Id.) Plaintiff informed Dr. Alavesos that she

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26 ⁵Celebrex is indicated for "relief of the signs and symptoms
27 of osteoarthritis." Physicians' Desk Reference (PDR), 60th ed.,
28 3131 (2006).

1 did not want a cortisone shot or a prosthesis at that time. (Id.)
2 In August, 2002, Dr. Alavezos noted that Plaintiff walked with a
3 limp, had pain with manipulation of the knee, and confirmed the
4 diagnosis of degenerative joint disease. (AR. 184.)

5 In December, 2002, Dr. Eric Schmidt, M.D., reported that x-
6 rays showed Plaintiff's right knee spurring with severe joint space
7 narrowing in her left knee. (AR 264.) In April, 2003, Dr. Schmidt
8 reported that Plaintiff's knee condition appeared to have worsened
9 because she was using a treadmill and he advised her to use a
10 stationary bicycle or Nordic Track. (AR 260.)

11 In May, 2003, Plaintiff underwent a third arthroscopic surgery
12 with debridement⁶ and meniscus⁷ excision. (AR 255.) On May 21,
13 2003, after Plaintiff's left knee surgery, Dr. Schmidt reported
14 that Plaintiff was ambulating without a cane and had full range of
15 motion. (AR 292.) In January, 2004, Dr. Schmidt reported that
16 Plaintiff was progressing well but had good days and bad days, was
17 using a cane for balance, and had continued knee pain. (AR 287.)

18 Plaintiff received physical therapy from Bob Hassett, M.S.,
19 P.T., from November, 2001, through May, 2003. In November, 2001,
20 Hassett reported that Plaintiff was able to walk without a
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23
24 ⁶Debridement is an "excision of devitalized tissue and foreign
25 matter from a wound." Stedman's Medical Dictionary 460 (27th ed.
26 2000).

27 ⁷Meniscus is "a crescent-shaped fibrocartilaginous structure
28 of the knee, the acromio- and sternoclavicular and the
temporomandibular joints." Stedman's Medical Dictionary 1091 (27th
ed. 2000).

1 supportive device but had an antalgic gait⁸. (AR 251.) In
2 December, 2001, Hassett reported that Plaintiff began walking on a
3 treadmill and doing kinetic exercises which decreased her pain from
4 a scale of seven out of ten, ten being the highest level of pain,
5 to four out of ten. (AR 249.)

6 In January, 2002, Hassett reported that Plaintiff was doing
7 "extremely well on her recovery program." (AR 248.) In March,
8 2002, Plaintiff told Hassett that the pain still bothered her but
9 she "just lives with it." (AR 245.) Plaintiff also said that she
10 was contemplating skiing. (Id.) Hassett advised her to ski
11 cautiously and carefully and reported that he thought "this would
12 be a good test to find out her stability." (Id.)

13 On May 16, 2002, Hassett reported that Plaintiff's symptoms
14 appeared to be vacillating, which is common with osteoarthritic
15 medial knee pain. (AR 243.) Hassett also reported that Plaintiff
16 said she felt better when she cut back on her exercise program.
17 (Id.) On May 29, 2002, Hassett reported that Plaintiff had not
18 attended seven out of her last ten authorized visits, and he
19 encouraged Plaintiff to resume her attendance at the health club
20 located at the physical therapy office. (AR 242.) Plaintiff
21 resumed her exercise program in June, 2002 and reported a decrease
22 in knee pain from seven to eight out of ten to three out of ten.
23 (AR 241.)

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25 ⁸An antalgic gait is "a characteristic gait resulting from
26 pain on weightbearing in which the stance phase of gait is
27 shortened on the affected side." Stedman's Medical Dictionary 722
28 (27th Ed. 2000).

1 In August, 2002, Hassett observed that Plaintiff was able to
2 "walk in and out of the office, sit and stand, and move fairly
3 comfortably," but he noted that five years ago Plaintiff's
4 orthopedist recommended total knee replacement. (AR 240.)
5 Plaintiff told Hassett that she was not ready for surgery but
6 wanted to continue with an exercise program. (Id.) In September,
7 2002, Hassett reported that Plaintiff's knee intermittently became
8 inflamed and was moderately inflamed during her visit. (AR 239.)
9 In October, 2002, Plaintiff reported a pain level of four to six
10 out of ten. (Id.) In November, 2002, Plaintiff reported feeling
11 "very good" after her last physical therapy session and that her
12 knee pain had diminished by approximately fifty percent. (AR 237.)
13 In December, 2002, Hassett gave Plaintiff a neoprene knee brace and
14 reported that she was vacillating between good days and bad days.
15 (AR 236.)

16 In January, 2003, Hassett reported that Plaintiff was not
17 improving from therapy in the long run but she "gets good relief in
18 the short term." (AR 235.) In February, 2003, Plaintiff was
19 fitted for an osteoarthritic brace. (AR 234.) In May, 2003,
20 Plaintiff's knee was showing continuing signs of degeneration
21 despite use of a variety of strengthening, stabilization and anti-
22 inflammatory treatments. (AR 231.) Hassett stated that Plaintiff
23 would potentially need a total knee replacement in the future and
24 that he did not think that Plaintiff "will ever be able to return
25 back to the work force because of the severe arthritic problems."
26 (Id.)

27 On May 27, 2003, after Plaintiff's third arthroscopic surgery,
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1 she was referred back to physical therapy. (AR 230.) Hassett
2 reported that Plaintiff was not doing an exercise program at home
3 but he would get her started on one. (Id.) Plaintiff stated at
4 the ALJ hearing that the reason she was not doing home exercises at
5 that time was because she considered going to physical therapy to
6 be sufficient. (AR 315.)

7 In August, 2003, state agency medical consultant Dr. Sandra
8 Clancey, M.D., completed a Physical Residual Capacity Assessment of
9 Plaintiff based on review of her record and concluded that
10 Plaintiff could lift and carry ten pounds frequently, stand or walk
11 for two hours in an eight hour day and sit for six hours in an
12 eight hour day. (AR 266.) Dr. Clancey indicated that Plaintiff
13 was limited to occasional pushing and pulling with the left lower
14 extremity, occasional climbing of ramps and stairs, balancing,
15 stooping, kneeling, crouching and crawling and should use a hand-
16 held assistive device, as needed for prolonged ambulation. (AR
17 265-267.) Dr. Clancey reported that Plaintiff was not capable of
18 climbing ropes and scaffolds, and could not walk on uneven
19 surfaces. (AR 267, 269.) In September, 2003, state agency medical
20 consultant Dr. Antoine Dipsia, M.D., also completed a Physical
21 Residual Capacity Assessment of Plaintiff and reported that
22 Plaintiff could lift and carry a maximum of ten pounds frequently
23 and twenty pounds occasionally, stand and walk for four hours out
24 of eight hours; sit for six hours in an eight hour day with normal
25 breaks; and occasionally climb ramps and stairs, balance, stoop and
26 crouch. (AR 279.) Dr. Dipsia indicated that Plaintiff could not
27 operate lower extremity foot controls, climb ladders, ropes or
28

1 scaffolds, kneel or crawl. (AR 279-280.)

2 C. Lay Testimony

3 In a letter dated February 26, 2004, Marlene Thompsen,
4 Plaintiff's supervisor immediately prior to her claimed disability
5 onset date, wrote that Plaintiff had varying degrees of pain in her
6 left knee and right hip area and had to take time off from work for
7 doctors' appointments. (AR 100.) Thompsen also noted that
8 Plaintiff avoided using the stairs at work, had trouble sitting for
9 long periods at her desk, and had to sit on a stool when filing
10 because she could not kneel or stoop. (Id.) Thompsen also
11 observed Plaintiff taking pain medication regularly. (Id.)

12 In a February 24, 2004 letter, Plaintiff's neighbor Sally L.
13 Johns stated that Plaintiff had three surgeries and would need
14 total knee replacement surgery in the future. (AR 101.) She also
15 stated that Plaintiff is in a great deal of pain and takes pain
16 medications. (Id.)

17 D. Plaintiff's Testimony

18 In June, 2004, Plaintiff testified at the hearing before the
19 ALJ. As of the June, 2004 hearing, Plaintiff was living with her
20 seventeen year old grandson, whom she had raised since his infancy.
21 Plaintiff has three adult children. (AR 300; 307; 318.)

22 Plaintiff testified that her daily activities include dressing
23 and grooming herself, preparing light meals and taking a nap for an
24 hour to two hours in the afternoon. (AR 314; 318.) Plaintiff also
25 testified that she goes grocery shopping once a week but does not
26 carry the bags, does dishes on occasion, makes beds once a month,
27 tries to go to church once a week and spends time with friends.

1 (AR 318-321.) Her grandson takes care of the laundry and she hires
2 people to do her housecleaning and yard work. (AR 324; 318-319.)
3 Plaintiff watches television, pays bills, uses a laptop computer
4 for internet and email for about one hour a day and reads for about
5 one hour a day. (AR 323-325.) She also attends her grandson's
6 school events, helps him with his homework and drives him places.
7 (AR 324.) Plaintiff used a treadmill and a stationary bike in 2003
8 but stopped because these activities were causing pain in her knee.
9 (AR 260; 320.) From 2001 to 2003, Plaintiff went downhill skiing
10 on three occasions. (AR 322.) Plaintiff drove five hours in 2001
11 to take a church youth group skiing at Mount Shasta. (AR 322.)
12 Plaintiff also has been to Santa Rosa and attended a friend's
13 wedding in Ukiah. (AR 322-323.)

14 Plaintiff testified that she can lift ten pounds occasionally,
15 can sit for thirty minutes at a time and can stand for thirty
16 minutes at a time. (AR 309.) She also stated that she could sit
17 for a total of four hours and stand for a total of six hours during
18 an eight hour day. (Id.)

19 Plaintiff testified that since 2001 the average pain level in
20 her knee was eight and a half out of ten. (AR 311.)

21 Plaintiff testified that she took Celebrex and Darvocet⁹ to
22 manage her pain. (AR 311-312.) She stated that she does not have
23 side effects from these medications and that each medication
24 reduces her pain level to five out of ten. (AR 312.) She received
25 prescriptions for these medications from Dr. Schmidt but did not

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27 ⁹Darvocet is indicated for the "relief of mild or moderate
28 pain." Physicians' Desk Reference (PDR), 60th ed., 3497 (2006).

1 remember exactly when. (AR 311.)

2 Plaintiff also testified that her symptoms were worse at the
3 June 3, 2004 hearing than they were in September, 2001, when she
4 retired.

5 E. Vocational Expert Testimony and ALJ's Findings

6 The ALJ found Plaintiff's allegations regarding her
7 limitations only partly credible. (AR 24; 25.) The ALJ found
8 Plaintiff's testimony about her ability to function credible but,
9 after reviewing Plaintiff's activities and her medical records,
10 found that Plaintiff's testimony about the disabling nature of her
11 pain was not credible. (AR 24.)

12 The ALJ determined Plaintiff's residual functional capacity
13 (RFC) by considering the May, 1994 Qualified Medical Evaluation of
14 Plaintiff by Dr. Damon (AR 125); the March, 2000 report by Humboldt
15 Orthopaedic Associates, Inc., stating that Plaintiff was "able to
16 do office working activities" (AR 164); the August, 2003 Physical
17 Residual Functional Capacity Assessment performed by medical
18 consultant Dr. Clancey (AR 265); reports that Plaintiff improved
19 after knee surgery in May, 2003 (AR 255; 287; 290; 292); and
20 Plaintiff's testimony about her own abilities. (AR 308-311.) The
21 ALJ stated that she gave less weight to the opinions of the state
22 agency's reviewing doctors and more weight to Plaintiff's testimony
23 and reports by doctors who actually examined Plaintiff. (AR 24.)
24 The ALJ stated that where the RFC reported by the state agency
25 consultants differed from Plaintiff's testimony as to her own
26 abilities, the ALJ deferred to Plaintiff's testimony and that
27 Plaintiff's testimony about her on-the-job functioning was the
28

1 basis for the hypothetical the ALJ gave to the vocational expert.

2 The ALJ determined that Plaintiff had the RFC to lift ten
3 pounds occasionally, stand for a half hour at a time and about six
4 out of eight hours, sit for a half hour at a time and about four
5 out of eight hours, with no repetitive kneeling or squatting or
6 prolonged standing or walking, and with an option to stand or sit
7 while working. The ALJ asked Vocational Expert (VE) Malcom
8 Brodzinsky if a hypothetical person with Plaintiff's RFC could
9 perform Plaintiff's last relevant work. The VE testified that such
10 a person could perform Plaintiff's past relevant work as an
11 administrative assistant, as it is performed in the national
12 economy. (AR 333.) He also testified that Plaintiff could work as
13 a radio dispatcher, with 90,000 jobs across the United States and
14 1,200 in the region, noting that she had experience as a radio
15 dispatcher while performing her past relevant work. (AR 336-337.)

16 In her ruling, the ALJ found that Plaintiff met steps one and
17 two of the five-step analysis to establish disability under 20
18 C.F.R. § 404.1520 (b)-(f). (AR 25.) At step one, the ALJ found
19 that Plaintiff was not currently engaged in substantial gainful
20 activity. 20 C.F.R. § 404.1520(b); (Id.). At step two, the ALJ
21 found Plaintiff's degenerative joint disease of the left knee and
22 bursitis of the right hip to be "severe" based on the requirements
23 in 20 C.F.R. § 404.1520(c). (Id.) At step three, the ALJ did not
24 find these impairments met or equaled any of the listed impairments
25 in Appendix 1, Subpart P, Regulation No. 4. 20 C.F.R. § 404,
26 Subpt. P, App. 1. (Id.). At step four, the ALJ determined that
27 Plaintiff's RFC did not preclude her from performing her past
28

relevant work as an administrative assistant. 20 C.F.R.
§ 404.1520(e). (AR 26.)

LEGAL STANDARD

I. Overturning a Denial of Benefits

A court cannot set aside a denial of benefits unless the ALJ's findings are based upon legal error or are not supported by substantial evidence in the record as a whole. 42 U.S.C. § 405(g); Magallanes v. Bowen, 881 F.2d 747, 750 (9th Cir. 1989); Martinez v. Heckler, 807 F.2d 771, 772 (9th Cir. 1986). Substantial evidence is such relevant evidence as a reasonable mind might accept as adequate to support a conclusion. Richardson v. Perales, 402 U.S. 389, 401 (1971); Orteza v. Shalala, 50 F.3d 748, 749 (9th Cir. 1995). It is more than a scintilla but less than a preponderance. Sorenson v. Weinberger, 514 F.2d 1112, 1119 n.10 (9th Cir. 1975).

To determine whether substantial evidence exists to support the ALJ's decision, a court reviews the record as a whole, not just the evidence supporting the decision of the ALJ. Walker v. Matthews, 546 F.2d 814, 818 (9th Cir. 1976). A court may not affirm the ALJ's decision simply by isolating a specific quantum of supporting evidence. Hammock v. Bowen, 879 F.2d 498, 501 (9th Cir. 1989). In short, a court must weigh the evidence that supports the Commissioner's conclusions and that which does not. Martinez, 807 F.2d at 772.

If there is substantial evidence to support the decision of the ALJ, it is well-settled that the decision must be upheld even when there is evidence on the other side, Hall v. Secretary, 602 F.2d 1372, 1374 (9th Cir. 1979), or when the evidence is

1 susceptible to more than one rational interpretation, Gallant v.
2 Heckler, 753 F.2d 1450, 1453 (9th Cir. 1984). If supported by
3 substantial evidence, the findings of the ALJ as to any fact will
4 be conclusive. 42 U.S.C. § 405(g); Vidal v. Harris, 637 F.2d 710,
5 712 (9th Cir. 1981).

6 II. Establishing Disability Under the Social Security Act

7 Under the Social Security Act, "disability" is defined as the
8 inability to engage in any substantial gainful activity by reason
9 of any medically determinable physical or mental impairment which
10 can be expected to result in death or which has lasted or can be
11 expected to last for a continuous period of not less than twelve
12 months. 42 U.S.C. § 423 (d)(1)(A). The impairment must be so
13 severe that the claimant "is not only unable to do his previous
14 work but cannot . . . engage in any other kind of substantial
15 gainful work." 42 U.S.C. § 423(d)(2)(A). In addition, the
16 impairment must result "from anatomical, physiological, or
17 psychological abnormalities which are demonstrable by medically
18 acceptable clinical and laboratory techniques." 42 U.S.C.
19 § 423(d)(3).

20 To determine whether a claimant is disabled within the meaning
21 of the Social Security Act, the Social Security Regulations set out
22 a five-step sequential process. 20 C.F.R. § 404.1520 (b)-(f);
23 Baxter v. Sullivan, 923 F.2d 1391, 1395 (9th Cir. 1991); Reddick v.
24 Chater, 157 F.3d 715, 721 (9th Cir. 1998). The burden of proof is
25 on the claimant in steps one through four. Sanchez v. Secretary of
26 Health and Human Servs., 812 F.2d 509, 511 (9th Cir. 1987). In
27 step one, the claimant must show that she or he is not currently
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1 engaged in substantial gainful activity. 20 C.F.R. § 404.1520(b).
2 In step two, the claimant must show that he or she has a "medically
3 severe impairment or combination of impairments" that significantly
4 limits his or her ability to work. 20 C.F.R. § 404.1520(c)); Bowen
5 v. Yuckert, 482 U.S. 137, 140 (1987); Smolen v. Chater, 80 F.3d
6 1273, 1290 (9th Cir. 1996). If the claimant does not, he or she is
7 not disabled. Otherwise, the process continues to step three for a
8 determination of whether the impairment meets or equals a "listed"
9 impairment which the regulations acknowledge to be so severe as to
10 preclude substantial gainful activity. Yuckert, 482 U.S. at 141;
11 20 C.F.R. § 404.1520(d); 20 C.F.R. § 404, Subpt. P, App. 1. If
12 this requirement is met, the claimant is conclusively presumed
13 disabled; if not, the evaluation proceeds to step four. At step
14 four, it must be determined whether the claimant can still perform
15 "past relevant work." Yuckert, 482 U.S. at 141; 20 C.F.R.
16 § 404.1520(e). If the claimant can perform such work, he or she is
17 not disabled. If the claimant meets the burden of establishing an
18 inability to perform prior work, the burden of proof shifts to the
19 Commissioner for step five. At step five, the Commissioner must
20 show that the claimant can perform other substantial gainful work
21 that exists in the national economy. Yuckert, 482 U.S. at 141; 20
22 C.F.R. § 1520(f).

DISCUSSION

I. Failure to Develop the Record

23
24 Plaintiff argues that the decision of the ALJ is not supported
25 by substantial evidence because the ALJ failed to develop the
26 record in that she relied on a residual functional capacity
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1 evaluation from 1994 and did not request a more contemporaneous
2 evaluation. Both parties agree that the Title II disability claim
3 requires Plaintiff to prove that she was disabled prior to her date
4 last insured (DLI), which is September 30, 2003.

5 Plaintiff bears the burden of proof and must prove that she
6 was "either permanently disabled or subject to a condition which
7 became so severe as to disable her prior to the date upon which her
8 disability insured status expire[d]." Johnson v. Shalala, 60 F.3d
9 1428, 1432 (9th Cir. 1995). Plaintiff also must prove that she was
10 disabled for twelve continuous months before her DLI. See 42
11 U.S.C. § 423(c). Although the claimant has the burden of proof,
12 the ALJ has a duty to assist in developing the record. DeLorme v.
13 Sullivan, 924 F.2d 841, 849 (9th Cir. 1991).

14 The "ALJ has [a] basic duty to inform himself about facts
15 relevant to his decision." (internal quotation marks omitted).
16 DeLorme, 924 F.2d at 849. The ALJ can fulfill his or her
17 obligation by making a reasonable attempt to obtain medical
18 evidence from the claimant's treating sources, or by ordering a
19 consultative evaluation when the medical evidence is incomplete or
20 unclear. 42 U.S.C. § 423(d)(5)(B); Harper v. Chater, 1996 WL
21 193860, at *3 (N.D. Cal. 1996).

22 However, the ALJ's duty to investigate does not extend to a
23 duty to generate evidence of a disability that is not clearly
24 indicated on the record. Turner v. Califano, 563 F.2d 669, 671
25 (5th Cir. 1977); Landshaw v. Secretary of Health and Human Servs.,
26 803 F.2d 211, 214 (6th Cir. 1986). The ALJ is not required to
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1 order a consultative evaluation on the basis of a mere allegation
2 of impairment. 42 U.S.C. § 423(d)(5)(A); Ladue v. Chater, 1996 WL
3 83880, at *4 (N.D. Cal. 1996).

4 The medical evidence reviewed by the ALJ regarding Plaintiff's
5 disability claim includes records from Plaintiff's treating
6 physician, orthopedists, physical therapist and State agency
7 physicians' evaluations, from 1992 through 2003. This detailed
8 eleven-year medical history of Plaintiff's knee and hip problems
9 provided a sufficient record to conclude that the ALJ fulfilled her
10 duty to inform herself about the medical facts relevant to her
11 determination of Plaintiff's RFC. A consultative evaluation was
12 not necessary because Plaintiff's medical records are complete and
13 clear.
14

15 In determining Plaintiff's RFC, the ALJ not only considered
16 the May, 1994 Qualified Medical Evaluation by Dr. Damon (AR 125),
17 but also considered the March, 2000 report by Humboldt Orthopaedic
18 Associates, Inc., stating that Plaintiff was "able to do office
19 working activities" (AR 164), the August, 2003 Physical Residual
20 Functional Capacity Assessment performed by consultant Dr. Clancey,
21 a state agency medical consultant (AR 265), reports that Plaintiff
22 improved after knee surgery in May, 2003 (AR 255; 287; 290; 292),
23 and Plaintiff's testimony about her own abilities. (AR 308-311.)
24 In addition, the ALJ gave less weight to the opinions of the state
25 agency's reviewing doctors and more weight to Plaintiff's
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1 testimony. (AR 24.) Where state agency doctors' RFC differed from
2 Plaintiff's testimony as to her abilities, the ALJ deferred to
3 Plaintiff's testimony. For example, Dr. Clancey concluded that
4 Plaintiff could sit for six hours in an eight hour day, but the ALJ
5 deferred to Plaintiff's testimony that she could only sit for four
6 out of eight hours. Plaintiff also testified that she asked either
7 Dr. Schmidt or Dr. Alavezos about whether she should return to work
8 and was told that it was her decision. (AR 326.) In addition, in
9 May, 2003, Plaintiff's physical therapist reported that, after left
10 knee surgery, Plaintiff was ambulating without a cane and had full
11 range of motion. (AR 292.)

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13 Furthermore, Plaintiff testified that she had the RFC used by
14 the ALJ, that her medications reduced her pain level to a five out
15 of ten without side effects and that she could perform activities
16 such as reading, using the internet, emailing, socializing, grocery
17 shopping and driving. Given Plaintiff's testimony, the ALJ could
18 conclude that further development of the record was not necessary
19 and that Plaintiff's pain was not disabling.

20
21 Citing Armstrong v. Commissioner, 160 F.3d 587, 589 (9th Cir.
22 1998), Plaintiff also argues that the ALJ erred in failing to seek
23 the help of a medical advisor to determine Plaintiff's disability
24 onset date.

25
26 Social Security Ruling 83-20 sets out guidelines for the
27 determination of the onset of disability. It provides, in relevant
28

1 part:

2 The onset date of disability is the first day an
3 individual is disabled as defined in the Act and the
4 regulations. Factors relevant to the determination of
5 disability onset include the individual's allegation, the
6 work history and the medical evidence. These factors are
7 often evaluated together to arrive at the onset date.
8 However, the individual's allegation or the date of work
9 stoppage is significant in determining onset only if it is
10 consistent with the severity of the condition(s) shown by
11 the medical evidence. A title II worker cannot be found
12 disabled under the Act unless insured status is also met
13 at a time when the evidence establishes the presence of a
14 disabling condition(s).

15 SSR 83-20.

16 In Armstrong, 160 F.3d at 590, the Ninth Circuit concluded
17 that when evidence regarding the onset date is ambiguous and a
18 medical inference must be made, SSR 83-20 requires the ALJ to "call
19 upon the services of a medical advisor and obtain all evidence
20 which is available to make the determination." In Armstrong, the
21 ALJ found that the plaintiff was disabled from the date he had
22 filed his application for benefits. Id. Because the plaintiff
23 suffered from physical and mental impairments prior to the date he
24 filed his application, and because the record was not clear as to
25 when those impairments became disabling, the court concluded that
26 the ALJ erred because he failed to call a medical advisor to aid in
27 determining the date of onset. Id.

28 Unlike in Armstrong, the ALJ here did not find that Plaintiff
was disabled. Under these circumstances, where there is no
disability, there is no date of onset to be determined.

1 For the above-mentioned reasons, the Court finds that the
2 record was sufficiently developed and there was no reason for the
3 ALJ to have sought the advice of a medical advisor.

4
5 II. Credibility Analysis

6 Plaintiff argues that the ALJ's conclusion that Plaintiff was
7 not credible was based on her mischaracterization of Plaintiff's
8 testimony regarding her activities of daily living because it was
9 not every day that she went skiing, drove to Mount Shasta, attended
10 church, went to Santa Rosa and Ukiah, used a treadmill or used a
11 stationary bicycle.

12
13 In Cotton v. Bowen, 799 F.2d 1402 (9th Cir. 1986), the Ninth
14 Circuit developed a threshold test to determine the credibility of
15 a claimant's subjective symptom testimony. Under Cotton, a
16 claimant "must produce objective medical evidence of an underlying
17 impairment 'which could reasonably be expected to produce the pain
18 or other symptoms alleged.'" Bunnell v. Sullivan, 947 F.2d 341,
19 344 (9th Cir. 1991) (en banc) (quoting Cotton, 799 F.2d at 1407-
20 08); see also Smolen, 80 F.3d at 1282. Cotton requires "only that
21 the causal relationship be a reasonable inference, not a medically
22 proven phenomenon." Smolen, 80 F.3d at 1282. Therefore, a
23 claimant is not required to produce objective medical evidence of
24 the pain itself or its severity. Id. (citing Bunnell, 947 F.2d at
25 347-48). "It is improper as a matter of law for an ALJ to
26 discredit excess pain testimony solely on the ground that it is not
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1 fully corroborated by objective medical findings." Cotton, 799
2 F.2d at 1407; Fair v. Bowen, 885 F.2d 597, 601 (9th Cir. 1989).

3 Once a claimant meets the Cotton test, "the Commissioner may
4 not discredit the claimant's testimony as to subjective symptoms
5 merely because they are unsupportable by objective evidence.
6 Unless there is affirmative evidence showing that the claimant is
7 malingering, the Commissioner's reason for rejecting the claimant's
8 testimony must be 'clear and convincing.'" Lester, 81 F.3d at 834
9 (quoting Swenson v. Sullivan, 876 F.2d 683, 687 (9th Cir. 1989));
10 Smolen, 80 F.3d at 1281. When outlining the findings supporting a
11 conclusion that a plaintiff's testimony is incredible, the ALJ must
12 consider "all of the available evidence" in analyzing the severity
13 of the claimed pain. SSR 88-13. Factors to be analyzed include:
14 (1) the nature, location, onset, duration, frequency, radiation,
15 and intensity of any pain; (2) precipitating and aggravating
16 factors; (3) type, dosage, effectiveness and adverse side effects
17 of any pain medications; (4) treatment, other than medication, for
18 relief of pain; (5) functional restrictions; and (6) the
19 plaintiff's daily activities. Id.; see Fair, 885 F.2d at 603
20 (types of activities ALJ may rely on to find pain allegations
21 credible include the type of daily activities performed by
22 plaintiff and whether plaintiff sought or followed treatment);
23 Osenbrock v. Apfel, 240 F.3d 1157, 1166 (9th Cir. 2001) (finding
24 rejection of plaintiff's alleged pain justified where plaintiff had
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1 little evidence of spinal abnormalities, had not used strong pain
2 medication, had not participated in pain management or physical
3 therapy, and limited daily activities by choice not necessity).
4 However, medical evidence is still relevant in determining the
5 severity of a plaintiff's alleged pain and its disabling effects.
6 20 C.F.R. § 404.1529(c)(2); Rollins v. Massanari, 261 F.3d 853, 857
7 (9th Cir. 2001).
8

9 In support of Plaintiff's subjective symptom testimony,
10 including lower back pain and abdominal pain, she presented
11 objective medical evidence of her physical impairments as required
12 by the Cotton test. Because the ALJ cites no affirmative evidence
13 that Plaintiff is malingering, she must present clear and
14 convincing reasons for rejecting Plaintiff's testimony.
15

16 In support of her determination that Plaintiff was not
17 credible, the ALJ cited Plaintiff's testimony that she went
18 downhill skiing once a year during 2001, 2002 and 2003, a time when
19 she claims to have been disabled; drove a church youth group on a
20 five-hour trip to Mount Shasta in 2001; looked for work in 2003;
21 and was raising her grandson, who was seventeen years old at the
22 time of the hearing. (AR 24.) The ALJ stated that Plaintiff was
23 not credible regarding the extent of her pain because she "attends
24 church, uses a treadmill and stationary bicycle, goes to her
25 grandson's school events, travels to Santa Rosa and north of Ukiah,
26 uses a computer and drives." (Id.) The ALJ included these
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1 activities in a paragraph discussing Plaintiff's activities of
2 daily living. Although it is obvious that Plaintiff was not
3 involved in all of these activities every day, they are relevant to
4 whether or not Plaintiff's testimony is credible because the
5 activities she performed during the time when she claimed to be
6 disabled are not consistent with the activities of a person who is
7 disabled from knee and hip pain. Therefore, the ALJ properly
8 considered them in her analysis that Plaintiff's claim of
9 disability is not entirely credible.
10

11 Citing Reddick v. Chater, 157 F.3d 715, 722 (9th Cir. 1998),
12 Plaintiff argues that the ALJ did not accurately characterize
13 Plaintiff's testimony and thus the decision is not supported by
14 substantial evidence. Plaintiff points out that the ALJ stated
15 that Plaintiff "attends church," but Plaintiff testified that she
16 tries to "go to church every week" (AR 24, 307); the ALJ stated
17 that Plaintiff "cooks," but Plaintiff testified that she cooks
18 "light meals" (AR 24, 318); the ALJ stated that Plaintiff uses a
19 treadmill and a stationary bike, but Plaintiff reported that she is
20 no longer doing so because using them made her pain worse (AR 24,
21 320); the ALJ stated that Plaintiff "goes to Santa Rosa," but
22 Plaintiff testified that she's "been to Santa Rosa" (AR 24, 322);
23 and the ALJ stated that Plaintiff "travels north of Ukiah," but
24 Plaintiff testified that she went to Ukiah once for a wedding and
25 her grandson helped her drive (AR 24, 323).
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1 In Reddick, the plaintiff attested that her activities were
2 sporadic and punctuated with rest due to chronic fatigue syndrome
3 (CFS). Id. The court found that the evidentiary basis for the
4 ALJ's decision did not properly characterize the plaintiff's
5 testimony, including the content or tone of the record, and held
6 that there was considerable evidence in the record to belie the
7 ALJ's conclusions. Id. at 723-724.

9 This case is distinguishable from Reddick because here the ALJ
10 did not misunderstand or mischaracterize Plaintiff's testimony in
11 any substantial way.

12 Furthermore, the ALJ found that Plaintiff did not fully comply
13 with medical advice because she rejected cortisone shots, failed to
14 undertake the home physical therapy program prescribed by physical
15 therapist Bob Hassett and refused to have total knee replacement
16 surgery. (Id.) The ALJ also noted the fact that Plaintiff's
17 testimony that her pain had averaged eight and a half out of ten
18 since 2001 was not consistent with medical records that report that
19 she had a pain level of three out of ten in July, 2002 and a level
20 of four to six out of ten in October, 2002. (Id.)

22 Based on the above, the Court finds that the ALJ supported her
23 credibility determination with clear and convincing reasons.

24
25 III. Failure to Address Lay Testimony

26 Plaintiff argues that the ALJ erred because she failed to
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1 address the lay testimony from Plaintiff's neighbor and from her
2 former supervisor.

3 In a claim for disability benefits, the ALJ will consider
4 "observations by non-medical sources" as evidence of the claimant's
5 impairment. 20 C.F.R. § 404.1513(e)(2). Lay witness testimony by
6 friends, neighbors, and family members in a position to observe the
7 claimant's symptoms is competent evidence and, therefore, cannot be
8 disregarded without comment. Sprague v. Bowen, 812 F.2d 1226, 1232
9 (9th Cir. 1987); Stout v. Comm'r, 454 F.3d 2050, 2053. Therefore,
10 if the ALJ wishes to discount the testimony of lay witnesses, he
11 must give reasons pertinent to each witness. Id. If the ALJ fails
12 to address competent lay testimony favorable to the claimant, the
13 error cannot be considered harmless unless a reviewing court "can
14 confidently conclude that no reasonable ALJ, when fully crediting
15 the testimony, could have reached a different disability
16 determination." Id. at 1056.

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19 In her decision, the ALJ did not address the letters from
20 Plaintiff's neighbor and her former supervisor. However, the
21 witnesses' statements about Plaintiff's pain and the reasons she
22 retired are necessarily based on Plaintiff's statements to them.
23 The remaining information offered by these witnesses merely repeats
24 information in Plaintiff's medical records which the ALJ considered
25 in her analysis: doctors' appointments, pain medication, surgery
26 and possible knee replacement surgery. Therefore, no reasonable
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1 ALJ could have reached a different disability determination based
2 on the letters. Accordingly, this claim does not support
3 Plaintiff's motion for summary judgment or remand.

4
5 CONCLUSION

6 For the foregoing reasons, Plaintiff's motion for summary
7 judgment or for remand is denied and Defendant's cross-motion for
8 summary judgment is granted. Judgment shall enter accordingly.
9 Each party shall bear her own costs.

10
11 IT IS SO ORDERED.

12 Dated: 3/2/07



13
14 CLAUDIA WILKEN
United States District Judge